



# **Safer Newport** **Casnewydd Saffach**

**NEWPORT**  
**COMMUNITY SAFETY**  
**PARTNERSHIP**  
**COMMUNITY SAFETY**  
**PLAN**  
**2008 – 2011**

**YEAR 3 – 2010/11**

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## INTRODUCTION

The Newport Community Safety Partnership was formed following the Crime and Disorder Act 1998 which emphasised the importance of partnership working and of taking a holistic approach to tackling crime and disorder. Since then Partnership working has contributed to a sustained fall in crime.

The Statutory partners of the Newport Community Safety Partnership are:-

- Gwent Police
- Newport City Council
- South Wales Fire Service
- Newport Local Health Board
- Gwent Police Authority
- Gwent Probation and Youth Offending Service

The partnership also works closely with many other statutory bodies, voluntary agencies and associations across Newport in line with the requirements of the Crime and Disorder Act in order to achieve its aims and objectives.

New statutory requirements were contained within the Police and Justice Act 2006 and these form part of the “Hallmarks of Effective Partnerships”. These represent the key aspects of partnership working that underpin effective delivery through partnerships.

The six hallmarks of Effective Partnerships are:

- Empowered and Effective leadership
- Visible and Constructive Accountability
- Intelligence – led Business Processes
- Effective and responsive Delivery Structures
- Engaged Communities
- Appropriate Skills and Knowledge

Each Hallmark comprises two elements:

- New Statutory elements for partnership working and
- Suggested practice to achieve increased effectiveness in partnership’s

One of the statutory requirements on the Community Safety Partnership is the production of a Partnership Plan that follows on from a Strategic Assessment.

The first plan was for the period 2008 – 2011. There is also a requirement for partnerships to revise the plan annually to enable them to reflect any changing priorities. This is the SECOND review.

The Community Safety Partnership has had produced a Strategic Assessment and used this document along with Partnership Development days to identify the key priorities for partnership activity and ascertain if the existing Partnership Plan is fit for purpose.

## EXECUTIVE SUMMARY

The Strategic Assessment identified priorities based on consultation through Stakeholder events, information gained from Partnership and Communities Together (PACT) meetings, as well as from information held by partnership agencies.

The Priorities identified within the Strategic Assessment for 2010 / 2011 were

- Anti Social Behaviour
- Violent Crime – areas of specific concern are Sexual offences and Robbery. Particular emphasis also on Assaults linked to Alcohol and the City Centre. Hate Crime and Domestic Violence were also areas highlighted as needing consideration.
- Acquisitive Crime – Areas of specific concern are Dwelling Burglary and Theft from Vehicles.
- Substance Misuse ( the availability and use of illegal drugs plus an increase in detected drugs offences as well as Alcohol referrals)
- Prolific And Priority Offenders – This is evidenced as cross cutting across all four above areas.
- Communication – Both Internal and External evidencing the work of the Partnership.
- Engaged Communities / Fear of Crime

The Strategic Assessment also identified the continuing issue of the Prevent strategy as part of the UK Governments strategy for countering terrorism (CONTEST).

These priorities closely align to the priorities identified through the First Strategic Assessment in 2008. These were: (unranked)

**Priority 1** – Anti Social behaviour

**Priority 2** – Crimes of Violence with an emphasis on serious violence

**Priority 3** – Property Crime with an emphasis on serious acquisitive crime

**Priority 4** – Substance Misuse (which includes Alcohol)

**Priority 5** – Environmental regeneration concerning local issues and long term ownership of city centre issues including Business crime

**Priority 6** – Engaged Communities

**Priority 7** – Fear of Crime

**Priority 8** – Communication

**Priority 9 – Criminal Damage**

## **PARTNERSHIP PRIORITIES AND TARGETS 2010 / 2011**

As a Community Safety Partnership we will ensure that any work we do is effective and focuses our finite resources in a measured, intelligence led way. To do this we will prioritise the efforts in response to the findings of the Strategic Assessment. In so doing we will ensure our priorities are aligned with those of all our partner agencies as well as Home Office and Welsh Assembly Government Strategies.

The Strategic Assessment identified 7 priority areas. The Priorities identified were

- Anti social behaviour
- Violent Crime – areas of specific concern are Sexual offences and Robbery. Particular emphasis also on Assaults linked to Alcohol and the City Centre. Hate Crime and Domestic Violence are also areas needing consideration.
- Acquisitive Crime – Areas of specific concern are Dwelling Burglary and Theft from Vehicle.
- Substance Misuse ( the availability and use of illegal drugs plus an increase in detected rugs offences as well as Alcohol referrals)
- Prolific And Priority Offenders – This is evidenced as cross cutting across all four above areas.
- Communication – Both Internal and External evidencing the work of the Partnership.
- Engaged Communities / Fear of Crime

These Priority Areas will be managed through the Theme Groups.

### **Theme Groups**

- Antisocial Behaviour
- Violence Based Crime
- Acquisitive Crime
- Substance Misuse including Alcohol
- Integrated Offender Management ( previously Priority and Prolific Offenders)

### **Additional Task and Finish groups**

- NEWPORT CITY CENTRE.

As identified by both the Strategic Assessment and findings from the work carried out by the previous Theme Group 5 ( Environmental regeneration) a disproportionate number of incidents/ offences take place within the Stow Hill ward ( city centre). This Task group was set up during 2009 and is a geographical based group cutting across several Theme groups looking at amongst other things Serious Violent Crime, Anti Social Behaviour and

Environmental Regeneration issues. This group looks at wider issues than just Community Safety.

- PREVENT

The All Wales Partnership Response to the Prevention of Terrorism & Violent Extremism Delivery Plan for Wales proposed

- A separation of “Police Prevent activity” and “PSA 26 partnership delivery” of crime and disorder functions, with these being assigned at appropriate and proportionate levels within the framework of local Community Safety Partnerships and Local Service Boards.
- Clarification of roles and responsibilities of partners, to deliver an effective local Prevent programme that increases their visibility and influence within the whole community.

The Task and Finish group set up in 2009 is an effective multi agency local Prevent group clearly tasked to take forward the PREVENT agenda and it has a jointly agreed and managed programme of action addressing the seven core objectives of the PREVENT Strategy proportionate to the local risk.

- NEIGHBOURHOOD PARTNERSHIP

The Strategic Assessment identified a need for improved community engagement across the city including improving communication and reducing the fear of crime. The partnership has identified that these may be delivered through increasing public confidence, improving community cohesion and neighbourhood management.

## **THEME GROUP – ANTI SOCIAL BEHAVIOUR**

### **PRIORITY - ANTI SOCIAL BEHAVIOUR**

#### **STRATEGIC ASSESSMENT FINDING**

The Strategic Assessment once again highlighted Anti social Behaviour including youth, alcohol and vehicle related as well as vehicle nuisance i.e. speeding, parking and off road bikes as main concerns.

There is a disparity in performance for agencies in Newport. Police ASB data shows an increase of 2.85% whereas Community Safety Wardens (agreed CSP database) data decreased by 24.2%. This has been highlighted as an issue which needs addressing.

#### **PERFORMANCE AIMS 2008 - 2011**

- To reduce the level of ASB by 5% per annum each year for the three year period.
- To improve incident reporting by reducing the fear of reprisals amongst victims and witnesses

#### **PERFORMANCE ACHIEVED YEAR 1 - 2008/09**

- ASB reduced by 16.1% ( - 1601 incidents)

#### **PERFORMANCE ACHIEVED YEAR 2 – 2009/10**

- ASB reduced by 24.2% ( - 2357 incidents)

#### **PERFORMANCE OBJECTIVE's YEAR 3 – 2010/11**

- **To identify a clear performance measurement of ASB across all agencies to establish a baseline figure of ASB**

#### **METHODS**

The group will achieve these aims by:

Agreeing measurements of ASB across all agencies including Council, Police and Registered Social Landlords.

Supporting the Neighbourhood Policing strategy and responding to ASB through an agreed partnership ASB procedure to target persistent offenders.

Identifying geographic hotspots through a detailed analysis of Ward-specific ASB Index data and agreeing targeted multi-agency actions to tackle the behaviour including Youth diversionary activities.

Supporting the prevention strategies of the Youth Offending Service.

## **THEME GROUP – VIOLENCE BASED CRIME**

### **PRIORITY - CRIMES OF VIOLENCE WITH AN EMPHASIS ON SERIOUS VIOLENCE**

#### **STRATEGIC ASSESSMENT FINDING**

The Strategic Assessment highlighted that the issues of Sexual offences and Robbery were of specific concern. There was also specific mention of Assaults linked to Alcohol and the City Centre. Hate Crime and Domestic Violence offences were also areas highlighted as needing consideration.

#### **PERFORMANCE AIMS 2008- 2011**

- To reduce Serious Violent crime by an agreed 15% against the base year of 2008/09.
- To reduce Assault with less serious injury by 15% over three years against the base year of 2007/08.

#### **PERFORMANCE ACHIEVED YEAR 1 – 2008/09**

- Serious Violent Crime reduced by 2.4% ( - 3 victims)
- Assault with Less Serious Injury reduced by 9.2% ( -198 victims)

#### **PERFORMANCE ACHIEVED YEAR 2 - 2009/10**

- Serious Violent Crime reduced by 16% ( - 20 victims)
- Assault with Less Serious Injury reduced by 7.28% ( -143 victims)

#### **PERFORMANCE OBJECTIVE'S YEAR 3- 2010/11**

- To reduce Serious Violent crime by 15% in 2010/11 against the base year of 2008/09. ( - 17 victims)
- To reduce Assault with less serious injury by 15% in 2009/10 against the base year of 2007/08. ( - 320 victims)

2008/2009 is taken as the base year for Serious Violent crime due to a change in recording methods of the crime categories.

#### **METHODS**

The Group will achieve these aims by

- Identifying hotspots through a detailed analysis of Partnership data and agreeing targeted multi-agency actions to tackle the behaviour.

- Development of crime reduction strategies
- To ensure victim / community satisfaction in service delivery
- Continued delivery of the Domestic Abuse and Hate Crime forums.

## **THEME GROUP – ACQUISITIVE CRIME**

### **PRIORITY – PROPERTY CRIME WITH AN EMPHASIS ON SERIOUS ACQUISITIVE CRIME.**

#### **STRATEGIC ASSESSMENT FINDING**

Certain categories of Serious Acquisitive crime such as Dwelling Burglary showed a high increase in the period under review. That trend has continued despite extensive efforts to combat it. There was also an emerging trend of an increase in Theft from vehicles.

#### **PERFORMANCE AIM 2008 - 2011**

- To reduce the number of serious acquisitive crimes recorded by the police by 13% over three years.

#### **PERFORMANCE ACHIEVED YEAR 1 – 2008/09**

- Serious Acquisitive Crime reduced by 11.4% (- 433 victims) against the base year of 2007/08

#### **PERFORMANCE ACHIEVED YEAR 2 - 2009/10**

- Serious Acquisitive Crime increased by 1.2% against the base year of 2007/08 (3<sup>rd</sup> quarter comparisons)

#### **PERFORMANCE OBJECTIVE YEAR 3 – 2010/11**

- To reduce the number of serious acquisitive crimes recorded by the police by 13% against the base year of 2007/2008.

## **METHOD**

The group will mirror the approach recommended in the National Community Safety Plan 2008-11 of:

- Early Intervention
- Situational Prevention
- Enforcement
- Reducing Offending
- Increasing Public Confidence / Reducing the Fear of Crime

It will do this by delivering the following in 2010/2011

- Taking forward the progress made within 2008/2009 in establishing a Business Crime Partnership for the City with an ability to share intelligence and serve 'banning orders' on offenders

- Raising the profile of crimes against businesses, make provision for better information for them and to produce guidance for businesses in their efforts to tackle them
- Further Investing in new technology to combat crime, such as 'Decoy' or 'Capture Cars' and Houses fitted with sophisticated equipment to identify offenders
- By embarking on a marketing campaign to reduce the fear of acquisitive crime in our communities/ provide crime prevention advice
- By promoting effective links with other theme groups working on substance misuse and Persistent and Priority offenders to ensure a joined-up approach
- By actively targeting offenders and hotspot locations for acquisitive crimes working with a broad range of partnership agencies

## **THEME GROUP – SUBSTANCE MISUSE.**

### **PRIORITY - SUBSTANCE MISUSE**

#### **STRATEGIC ASSESSMENT FINDING**

Based on this assessment the issue that poses the greatest threat to the public and the achievement of Police and Partnership objectives is Substance Misuse with the availability and use of illegal drugs, in particular heroin and cannabis.

Newport Local Policing Unit is showing above average reporting of drugs offences compared with its Most Similar Group. Information regarding substance misuse suggests that all classes of controlled drugs are available in Newport which is facilitated by a disproportionate number of organised crime groups compared with the rest of Gwent.

There is continuing evidence to show a clear link between levels of violence, sexual offences and anti social behaviour with the consumption of Alcohol as well as its effects on health

#### **PERFORMANCE AIMS 2008 -2011**

- **KPI 1** - Increase local service capacity for people who misuse drugs, alcohol and other substances in line with stated priorities in local/regional commissioning plans in respect of:
  - open access services
  - structured community based services
  - residential and inpatient care
- **KPI 2** - Reduce the number of incidences of unplanned ending of contact with services.
- **KPI 3** - Achieve a waiting time of not more than 10 working days between referral and assessment.
- **KPI 4** - Achieve a waiting time of not more than 10 working days between assessment and the beginning of treatment.
- **KPI 5** – All young people referred from a YOT to receive an appropriate assessment within 5 working days of referral.
- **KPI 6** – All young people referred from a YOT to have commenced an agreed care plan no later than 10 working days from completion of the assessment
- **KPI 7** – Reduce the number of incidences of reported acquisitive crime (defined as those listed as “trigger offences” for Drug Testing on Charge areas).
- **KPI 8** – All clients who are injecting drug users to be offered information, counselling, screening and where appropriate, immunisation against hepatitis

## **GROUP – COMMUNICATION**

### **PRIORITY – COMMUNICATION**

#### **STRATEGIC ASSESSMENT FINDING**

Stakeholders event have shown that communication is a key community safety priority. By looking at the feedback from members of the community there is a big gap between the perception of the level of crime in a community and the actual level of crime. By improving knowledge in communities about the actual level of crime, Anti social behaviour and disorder in their areas, and what we as a partnership are doing to reduce them, should help to redress this balance and reduce the fear of crime.

It has been stressed through events that this is an internal as well as external issue.

#### **COMMUNITY SAFETY PARTNERSHIP RESPONSE**

The aim of the partnership is to deliver a clear and consistent message across the Partnership and the community as well as to consult and seek the participation of the communities in our work.

The partnership has formed a cross partnership Communications group under the direction of Superintendent Julian Knight. This is to be progressed within 2010/11 with the employment of a dedicated Communications officer.

The partnership will build on it's external and internal Communications Strategy by:

- setting out the partnership's vision, priorities and delivery plan;
- aiming to reach all sectors of the community, targeting specific sectors or groups through appropriate communication methodologies;
- draw on the expertise of partners, including the voluntary and community organisations;
- provide a recognisable partnership brand i.e. "SAFER NEWPORT"
- engage positively with the local media; and
- enable successes to be recognised and celebrated publicly.

This group will drive the communication and marketing of the Partnership. It will link in directly to the executive group via the dedicated officer.

## **THEME GROUP – INTEGRATED OFFENDER MANAGEMENT**

### **STRATEGIC ASSESSMENT FINDING**

Crime appears to suffer most from the activities of Prolific and Priority offenders. National evidence indicates that identifying and then focusing resources on the most prolific offender's leads to a significant reduction in crime.

The Partnership has invited a walkthrough by the Home Office in relation to its processes in relation to PPO and is presently in discussions with all agencies as to how it can integrate PPO as part of Integrated Offender Management.

### **PERFORMANCE AIM 2008- 2011**

The aim of the Prolific and Other Priority Strategy is to reduce offending by targeting and concentrating resources on the three strands of the National Strategy.

Emphasis needs to be placed on the provision of drugs, homelessness, and lack of education, training and employment.

### **PERFORMANCE ACHIEVED YEAR ONE 2008/09**

Newport achieved a 47% reduction in PPO reconviction rate in the first 9 months (latest figures available) against a stretch target set of 18%.

### **PERFORMANCE ACHIEVED YEAR TWO 2009/2010**

Newport achieved a PPO reconviction rate of 56 in the first 6 months (latest figures available)

If this performance has continued then we would have a full year figure of 112 against a stretch target set of 104.

### **PERFORMANCE OBJECTIVE YEAR THREE 2010/2011**

- To review the PPO scheme in the light of the introduction of Integrated Offender Management arrangements as well as
- To ensure that the scheme is tackling the most prolific and damaging offenders.
- To review the selection / de selection arrangements.
- To ensure that the scheme is tackling the right number of offenders.
- Target of 17% (stretch target) reduction in PPO reconviction rate.

## **METHOD**

The Newport Community Safety Partnership Prolific and Other Priority Offenders Scheme will continue to adopt an integrated partnership approach to managing the Prolific and Other Priority Offenders within the area.

The scheme has three distinct, yet interrelated strands, namely Prevent and Deter, Catch and Convict and Rehabilitate and Resettle.

- Prevent and Deter is aimed at preventing and deterring young people from becoming Prolific Offenders and is led by the Youth Offending Service.
- Catch and Convict is concerned with the apprehension and charge of offenders and is led by the Police.
- Rehabilitate and Resettle is concerned with the rehabilitation of offender's and is led by Probation Service.

## **PERFORMANCE MANAGEMENT**

Performance will be measured via the PPO Performance Management Framework tool and Reconviction rates will be measured centrally via J track.

Performance under the Premium Service Scheme and the effectiveness of the Scheme will be reviewed at each meeting of the Partnership Tasking and Coordinating Group as well as at the Criminal Justice Board's Performance Group.

## **COMMUNITY ENGAGEMENT**

Any decisions made by the partnership will affect our communities and therefore it is important that we continue to adopt the most effective means of ensuring that their concerns, views and perceptions are taken into account. Engaging with the community not only offers a means of collecting valuable information that can be used to support any future strategic assessment reviews but our communities also hold information that may act as a possible solution to any issues or challenges.

Following on from this plan a public facing summary document containing relevant aspects of it will be produced and shared with the community. Different mediums will be utilized to ensure that different communities are reached.

To ensure that the partnership is visible and accountable to our communities for the decisions and actions it takes on their behalf, the Executive Group will hold at least one public meeting each year. At this meeting senior representatives of all the responsible authorities will attend. These meetings will be well publicised and any information discussed at the meeting will be brought to the attention of people who live and work in Newport.

In order to support economies of scale and coordinate responses, the Partnership has undertaken to review established processes on community engagement e.g Neighbourhood Committee Meetings and PACT (Partnerships and Communities Together).

This is to establish the most appropriate way forward for the Partnership to ensure that Communities are involved in the identification of priorities and also that their concerns are being addressed.

## **ROLES AND RESPONSIBILITIES**

The Partnership operates with a three tier structure (Appendix A) with a Performance Hub leading on providing performance data for the three levels.

### **COMMUNITY SAFETY EXECUTIVE GROUP**

This is the high level strategic group. This group will consist of all the key individuals from the responsible Authorities. Meeting quarterly this group is responsible for

- Strategic decision making and strategic commissioning – responsible for making clear links to the Local Service Board
- It should set the overall strategy for community safety and its scope
- It will oversee the development and annual refreshing of the annual strategic assessment
- Monitoring performance of the Tasking and Co –ordination group
- Agreeing Final funding plans
- Accountability to the Welsh Assembly Government and the Home Office

### **COMMUNITY SAFETY TASKING AND CO - ORDINATING GROUP**

This group will be the performance and commissioning hub of the partnership. This group will consist of Theme Group Chairs or nominated representatives.

Its functions will include:

- Performance monitoring and review
- Tasking and co-ordination
- Operational commissioning
- Develop responses to identified issues
- Ensure cross cutting links are addressed

## **THEME GROUPS**

These Groups will meet on a regular basis and membership will reflect multi agency partnership. The Theme groups will be decided upon on an annual basis based upon data and analysis collated by the partnership analyst collected for the annual Strategic Assessment review.

The theme groups will be responsible for:

- Preparing Plans which address the priorities of the Community Safety Plan specifically in relation to their themes
- Ensuring that day to day activities within their specific area are working and addressing any issues.
- Prepare updates for the Tasking and Executive groups
- Prepare funding proposals for projects and initiatives

It may be necessary to have additional task and finish groups should a specific issue arise.

## **FUNDING**

The Community Safety Partnership receives funding from a number of sources these include:

- Home Office Basic Command Unit Fund
- Home Office Crime Reduction and Anti Social behaviour Fund
- Welsh Assembly Government Substance Misuse Action Plan Fund
- Welsh Assembly Government Safer Communities Fund
- Funding from Partner revenue and capital budgets
- Additional Grant Funding to support Government aims and priorities.

All the funding from external agencies is subject to strict evaluation criteria and demonstrating the benefits that the expenditure will have on Community Safety priorities.

## **COMMENTS**

If you would like to make any comments or need any further information on the Community Safety Partnership, please contact any of the members of the Community Safety team.

### **Community Safety Team**

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